



# Lesson 3.5g

## Decision and Order Development



# Steps of the UN MDMP

**Analysis of the Operational Environment**

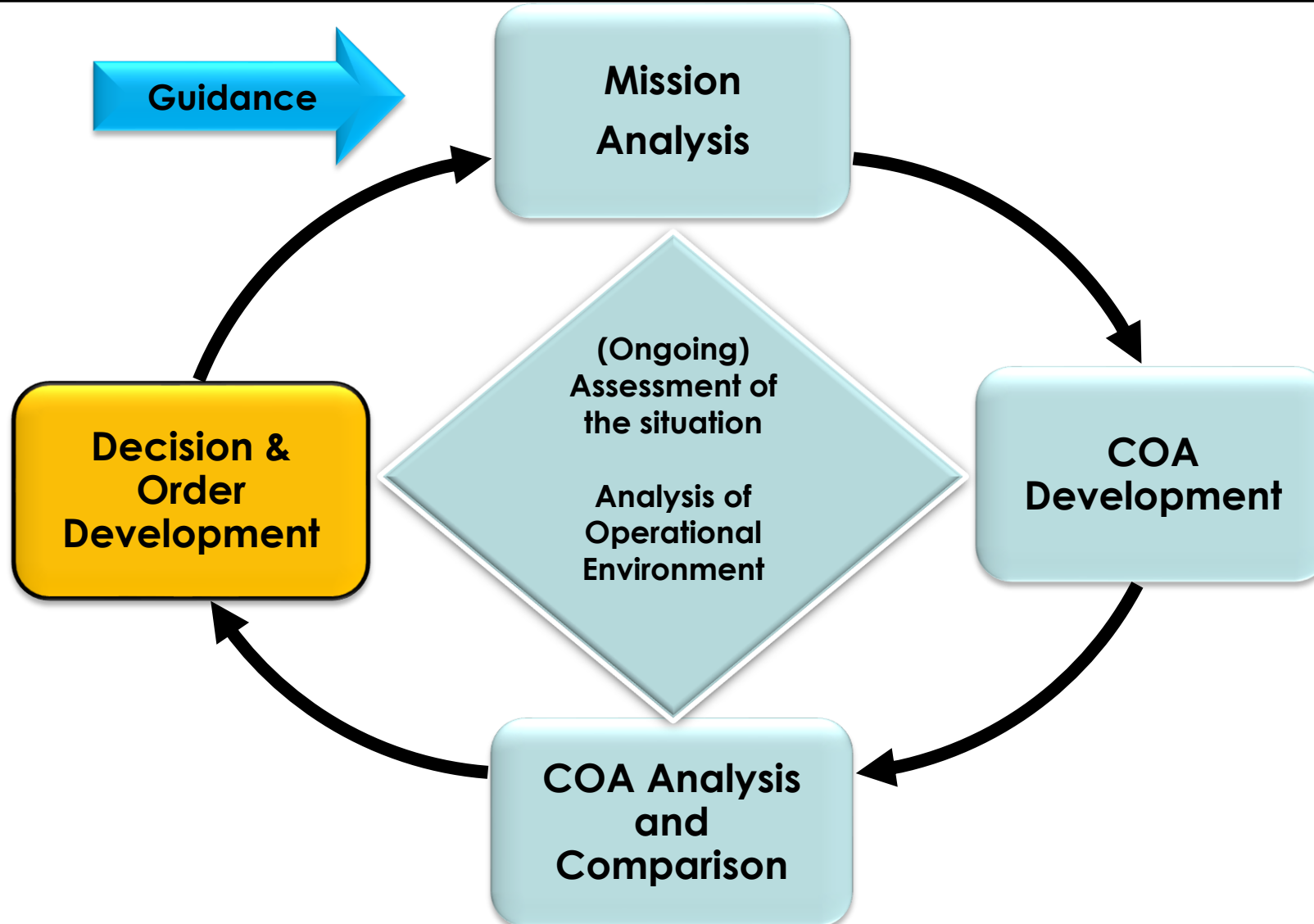
**Mission Analysis**

**Course of Action Development**

**COA Analysis and Comparison**

**Decision & Order Development**

# UN Military Decision-Making Process



# Purpose of Decision & Order Development

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- Decision on the most suitable COA by FC/SC.
- FC/SC provides guidance for Order Development
- Basis of WARNORDs to subordinate units and Commanders
- An OPORD (or MCO or FRAGO) will then be produced
  - All orders should include: Situation, Comd's Intent, Mission, Execution, Logistics, and Command, Control and Communications Paragraphs



# Types of UN Orders

TITLE	ABBREVIATION	REMARKS
Operation Order	OPORD	To direct subordinate units' activities with the conduct of military operations.
Fragmentary Order	FRAGO	Issued as needed after an operation order to change or modify that order
Warning Order	WARNORD	An executive order that initiates preparation among all concerned units and personnel
Military Coordination Order	MCO	Used to transmit the Force Commander's Directive and Guidance to subordinated HQs

# Orders



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- Primary role of MSO is to assist Comd in planning operations and exercising tactical control over subordinate units
  - Field HQs need to communicate Comd's intent accurately and concisely
  - Orders give subordinate units directives on what, how, where and when to do it
  - Orders are written and require inputs from all staff functions
  - Formats and content of orders vary over the missions
  - UNPKO provides MSOs with mission-specific forms of orders in SOPs

# Order Development



- OPORD/FRAGO is the final result of the planning process
  - Not intended to be standalone documents
  - Read in context of OPLAN, SC Resolutions, ROEs and mission-related documents
  - Not replace other references
- OPORD/FRAGO should be written in concise military language
- OPORD/FRAGO is approved & signed by Comd (FC/SC)

# Warning Order (WARNORD)



- Distributed to prepare subordinate units for an upcoming task
- WARNORD contains the following :
  - Short summary of the general situation
  - (Provisional) mission to be accomplished, including its purpose
  - Commander's intent, including the CONOPS, tasks of units, coordinating instructions
  - Tactical and logistical movement, constraints and logistics measures to be taken
  - C2 guidance, relationships, code words and location of the HQ





# Structure of Warning Order

WARNING ORDER No. 1

Copy No. x of xx

References:

1. SITUATION
  - a. Conflict Parties
  - b. Friendly forces
  - c. Attachments and detachments
2. MISSION
3. EXECUTION

Intent (when available)

  - a. Concept of operation (when available)
  - b. Tasks
  - c. Coordinating instructions
    - (1) Earliest movement time and degree of notice
    - (2) Orders group (attendees, location, and time) (when applicable)
4. SERVICE SUPPORT
  - a. Ration
  - b. Special equipment
  - c. Transportation etc.
5. COMD AND SIGNAL

ACKNOWLEDGEMENT

# Operation Order (OPORD)



- To direct subordinate units' activities with the conduct of military operations
- It describes the situation, tasks of the unit and what supporting activities the unit will conduct to achieve Comd's desired end state
- OPOORD contains the following:
  - Task Organisation
  - Execution
  - Situation
  - Service Support
  - Mission
  - Command and Signal



# Structure of the Operation Order

**OPORD XX/20XX:**  
**UN MISSION NAME OPERATIONAL ORDER**  
**Force HQ/UNXXX**  
**XXX 20XX**

References:

- A. United Nations Security Council Resolution
- B. DPO/OMA/MPS
- C. ROE dated from
- D. SOFA, etc.

**1. SITUATION.**

- a. **Background.** Short summary of key issues.
- b. **Current Situation.** Relevant detail on the current situation.
- c. **Threat Assessment.** Key features of threat, further detail in Annex.
- d. **UNXXX Mandate.** Explain mandate and tasks.
- e. Department of Peace Operations (DPO) Intent.
- f. UNXXX Military-Strategic End State.
- g. **DPO Military Strategic Concept of Operations:** Summary of key parts of CONOPs with outline of phases.
- h. **Flanking Missions.** Where applicable – mention neighbouring or nearby missions and Inter Mission Cooperation.

**2. MISSION.**

**3. EXECUTION.**

- a. **Force Commander's (FC) Intent.** Simple explanation that explains what the FC is trying to achieve in the OPORD.
- b. **Key Tasks.** List key tasks identified in the CONOPs.
- c. **End-state.** Concept of Operations.
- d. Phases.
  - Phase One (xxx).

- Phase Two (xxx).
- Phase Three (xxx).
- e. **Tasks.** (Examples include those listed below)
  - Force HQ is to:
  - Sector HQs are to:
  - Infantry Battalions are to: MLOs are to: V. FRB is to:
  - Mission Support Division (MSD) is requested to:
- f. **Coordinating Instructions.**
  - Locations.
  - Control Measures.
  - Reports and Returns.
- g. **Enabling Components.**
  - UN Civil / Military Cooperation (UN-CIMIC). Information Operations (Info Ops).
  - Engineer Operations. Military Aviation Operations.

**4. SERVICE SUPPORT.**

Support Concept.

- Supply. Transport. Medical.
- Logistic and Support standards and requirements:

**5. COMMAND AND SIGNAL.**

- a. HQ Locations.
  - Force HQ.
  - Sector HQs
  - Infantry Battalion HQs.
  - Force Reserve
- b. Command Relationships and Operational Tasking.

# Structure of the Operation Order



- Enablers.
- MLOs.
- c. Operational Reporting.
- d. Computer and Information Technology Services (CITS).
- e. Signals.

## ACKNOWLEDGEMENT. XX XXX

Rank, Name

UNXXX Force Commander (date)

**Annexes:** (could include but are not limited to the examples below)

- A. UNXXX Force Deployment Plan
- B. UNXXX Threat Assessment (UNCLASSIFIED)
- C. UNXXX Structure
- D. UN-Civil/Military Coordination
- E. UNXXX Military Reports and Returns
- F. UNXXX Concept of Logistics Support

# Fragmentary Order (FRAGO)

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- A form of order issued after an OPOrd to change or modify that order or to execute a branch or sequel to that order
- Used to task Routine Operations and are issued at the minimum weekly to order changes to existing OPOrd
- FRAGOs include all five OPOrd paragraph headings. After each heading, state either new information or “no change.”

# Structure of Fragmentary Order



**FRAGO XX/20XX**  
**UN MISSION NAME FRAGMENTARY ORDER**

DATEANDTIME (DTG)  
UNIT/FORMATION (Unit/Formation MakingReport)  
FRAGOORDERNO (FragmentaryOrder)  
REFERENCES (Changes to OPORDOnly)  
TIMEZONE (Time Zone Used inFRAGO)

1. **SITUATION.** (Mandatory IncludeChanges)
2. **MISSION.** (Mandatory)
3. **EXECUTION-INTENT.** (Optional)
  - a. **CONCEPTOFOPERATIONS.** (Changes to OPORDOnly)
  - b. **TASKS TO UNITS/SUB-UNITS.** (Changes to OPORDOnly)
  - c. **COORDINATINGINSTRUCTIONS.** (Changes to OPORDOnly)
4. **SERVICESUPPORT.** (With Changes)
5. **COMMANDANDSIGNAL.** (WithChanges) **ACKNOWLEDGE**  
(Mandatory)

NAME,RANK (Commander's Name andRank)  
OFFICIAL (Optional)  
ANNEXES (Optional)  
DISTRIBUTION (Optional)  
NARRATIVE (Free Text for Additional Information Required for Clarification ofReport)  
AUTHENTICATION (ReportAuthentication)

# Outputs of Step 5 – Decision and Order Development



- Decision of the COA by the Commander
- Issuance of a decision and concept by the Commander, forming the basis of WARNORDs to subordinate units and commanders
- Production of an OPORD (or MCO or FRAGO)

Clearly defined OPORD which includes the Situation, Mission, Execution, Logistics, Command, Control and Communications Paragraphs

# Learning Activity 5: Decision and Order Development

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Type: Syndicate Group

Suggested Time: Time: 90 mins (preparation) + 45 min (presentation – all groups)

Activity: Draft OPORD for the military plan of UNAC



# Learning Activity 5:

## Decision and Order Development

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### SCENARIO

At the end of the Decision Briefing, the FC has approved the staff-recommended COA and reinforces his/her intent, UNAC end state, and the UNAC COG:

- **FC UNAC's intent** is to capitalise on the renewed goodwill of the belligerents to adhere to the KALARI peace agreement to ensure that their military components do not attempt to delay its implementation. He/she wishes to quickly establish contacts with all parties and factions involved and develop Sector and local-level cooperation based on consensus. The UNAC Forces have to create the conditions for the provision of Humanitarian relief and allow all of the UN and UN organisations to achieve their mission and democratise the Country. At the same time, our success in providing benefits to the citizens of CARANA will secure their support to us.

# Learning Activity 5: Decision and Order Development

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## SCENARIO

- **UNAC End State.** A secure and stable environment throughout CARANA.
- **UNAC CoG.** The legitimacy of the mission as evidenced by international support and the Mandate authorised by the Peace and Security Council.

The FC wants MSOs to prepare a WARNORD so that the three Sector Commanders can start planning their Operations.

# Learning Activity 5: Decision and Order Development

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## Requirement

Based on the situation presented above, as MSOs in the FHQ, develop a draft WARNORD to Sectors Commanders for the upcoming UN military operations in Carana.

Prepare a 15-minute briefing presentation on the draft WARNORD and be prepared to discuss it during the plenary session.

Time of the WARNORD Briefing: **DD MM YYYY, HH MM** hours (maximum 15 minutes)

# Summary of UN MDMP Key Messages

